ABSTRACT
This Article is about religion and the common good in a pluralistic society. It is argued with the pluralistic society of South Africa in mind. The theme is further argued against the background of reformed theology, and asks about the contribution that reformed theology can make towards the common good in a pluralistic society.

THE SOUTH AFRICAN SCENE
South Africa is indeed a country of many pluralities – there is a plurality of peoples, a plurality of languages, and a plurality of religions, as can be seen from the following figures.

Plurality of peoples
Total population: 47.9 million
- Black: 38 million (80%)
- White: 4.35 million (9.1%)
- Brown: 4.2 million (8.9%)
- Indian: 1.2 million (2.5%)

Plurality of languages
Eleven official languages
Languages spoken in households:
- IsiZulu: 23.8%
- IsiXhosa: 17.6%
- Afrikaans: 13.3%

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- Sepedi: 9.4%
- Setswana: 8.2%
- English: 8.2%
- Sesotho: 7.9%
- Xitsonga: 4.4%
- Siswati: 2.7%
- Tshivenda: 2.3%
- IsiNdebele: 1.6%
- Other: 0.5%

**English**

**Language of:**
- Trade and Commerce
- Science (?)
- Anchor language of the government?
- Mother tongue speakers: 8.2%

**Plurality of religions**

**Christianity is the majority religion in South Africa.**
- Christians: 79.8% (2001 census)
- Jewish: 0.2%
- Islam: 1.1%
- Hinduism: 1.3%
- Buddhism: 0.1%
- African indigenous: 12% of Africa’s total population (70 million members)
- No religion: 1.2%

**The position of Christianity**

**Within Christianity there is no majority denomination.**

**Mainstream churches:** 39%
- Reformed: 7.2%
- Anglican: 3.8%
- Methodist: 7.4%
- Lutheran: 2.5%
- Presbyterian: 1.9%
- Congregational: 1.4%
- Roman Catholic: 8.9%

**Pentecostal churches:** 7.3%

**Other Churches:** 12%
- African Independent Churches: 40.8%
CLASH OR DIALOGUE AND COOPERATION?

The term “the clash of civilizations” was first used 1990 by Bernard Lewis in an Article titled *The Roots of Muslim Rage* (*The Atlantic Monthly*, September 1990). In 1992, Samuel P. Huntington, in a lecture at the American Enterprise Institute, formulated his theory of a *clash of civilizations* that he then developed further in an Article, *The Clash of Civilizations?* (*Foreign Affairs* 72(3)(Summer 1993):22-49). In his lecture and Article, Huntington responded to Francis Fukiyama’s book *The End of History and the Last Man* (1992). In his Article Huntington writes, “It is my hypothesis that the fundamental source of conflict in this new world (the world after the Cold War) will not be primarily ideological or primarily economic. The great divisions among humankind and the dominating of source conflict will be cultural. Nation states will remain the most powerful actors in world affairs, but the principle conflicts of global politics will occur between nations and groups of different civilisations. The clash of civilisations will dominate global politics. The fault lines between civilisations will be the battle lines of the future” (Huntington 1993:22). About civilisation Huntington writes, “A civilization is a cultural entity. Villages, regions, ethnic groups, nationalities, religious groups, all have distinct cultures at different levels of cultural heterogeneity”. A civilisation is thus the highest cultural grouping of people and the broadest level of cultural identity that people have short of that which distinguishes humans from other species. It is defined both by common objective elements, such as language, history, religion, customs, institutions, and by the subjective self-identification of people (Huntington 1993:24).

Given these characteristics of civilisations and cultures, South Africa can clearly be in line for a clash between civilisations. There is for instance the Zulu festival of Ukubuthwa as a typical Zulu cultural festival (Le Roux 2009:13); when president Zuma married his third wife and there were outrages against it, he claimed that polygamy was part of the Zulu culture and that he saw nothing wrong with it, and he claimed that he had a right to be a polygamist; nowadays when one goes into Absa banks, there are pamphlets available for Muslim customers indicating special bank services in accordance with Shari’a laws (ABSA s.a., Islamic Banking: Banking the Shari’a way). Many more examples can be cited from the different cultures in South Africa. Diverse elements of religious and customary pluralism are indeed present in South African society. The question is, how must Christianity – and in fact all religions in South Africa – react to this diversity? In response to the theory of the clash of civilisations, the former Iranian president Mohammad Khatami introduced the idea of *Dialogue Among Civilizations*. The term *Dialogue among Civilizations* became more well known after the United Nations adopted a resolution to name the year 2001 as the year of *Dialogue among Civilizations*. This Article is an attempt to contribute to this dialogue and the eventual cooperation between religions in South Africa, and at the same time make a contribution from the perspective of Reformed theology.
**REFORMED PERSPECTIVES ON PLURALITY**

**The kingdom of God**

From a Reformed perspective, the kingdom of God forms the primary context for the whole of creation, individual and society, religion and state. The Dutch theologian, Herman Ridderbos (1978:1), calls the kingdom of God the most theocentric concept that Scripture offers for our understanding of the creation, humanity, the world and current and future times. God’s kingdom and the Lord Jesus Christ’s royal sovereignty comprise the whole of creation. Where Christ’s kingship is recognised, something of the kingdom becomes visible; individuals are liberated, and the entire patterns of their lives are transformed (Ridderbos 1960:303). Every part of creation forms part of God’s kingdom and, although a specific individual, society or state often does not acknowledge God’s sovereignty, it nevertheless, according to a reformed perspective, is and remains a part of the kingdom of God.

**Plurality**

Plurality is a fact of life in our modern world as can be seen, *inter alia*, from the statistical facts about South Africa. This also applies to many, in fact most, societies across the globe.

The Canadian political scientist J.L. Hiemstra distinguishes a plurality of institutions and associations, a plurality of directions and a plurality of cultural contexts in society (Hiemstra 2005:21-25). In every society there are pluralities of institutional associations, which are complementary, overlapping and mutually interdependent. This means, *inter alia*, that no institution or association is autonomous – a law unto itself – they all exist, or should exist to enable humanity to achieve its true unifying purpose – which for Christians will mean to love God and neighbour. About the plurality of directions, Hiemstra writes, “The full reality of institutional plurality in society can be unfolded in many religious and ideological directions” (Hiemstra 2005:46). The pluralism of directions that unfolds in many religious and ideological directions (Hiemstra 2005:46) is also something very real in many societies. It entails both a confessional and a social element. Confessional pluralism is aimed at entertaining and accommodating a diversity of religious expressions and organisations in a community. The social aspect of religious pluralism is aimed at entertaining and accommodating a diversity of social institutions such as churches, synagogues, mosques and other religious associations, families, schools, welfare institutions, academic and civil associations – they all play a very important role in the keeping and expansion of religion. All these religious institutions also play a very important role against the interference of the state in religious affairs; the establishment of religious rights, as well as supplying vital sources for theology, morality, charity, and discipline in society (Witte 2000:44-45).

The fact that Christians cannot accept many of the ideological and religious directions of institutions and associations in society does not mean that they should not be respected and tolerated. Disagreement does not make them less real, nor diminishes the calling of both religion and the state to deal with the plurality of directions in society – each of course in its own way. “The state must respect and tolerate the convictions and conscience of its neighbours...
in a plurality of institutions within society, while vigilantly executing its limited task of public justice” (Hiemstra 2005:47). The religions including the church must also respect the convictions of its neighbours in a society with a plurality of other directional individuals, institutions and associations. This does not mean that the church and Christians must approve of all the different directions in society, but it does mean that the church and Christians cannot deny their existence or belittle them.

The church must also never forget that it undeniably has the task of proclaiming, through word and deed, the Gospel of the kingdom of God – calling all people, institutions and associations of whatever direction they may be, to obedience to the Triune God.

Hiemstra also identifies a third kind of diversity, namely that which he calls contextual plurality. This refers to the fact that diverse cultures around the world and throughout different historical eras have developed the cultural and social potential of creation in different ways. Hiemstra concedes that some of these developments may be due to the sinful nature of mankind, but more often these unique geographical and historical contextual developments are simply different legitimate responses to God’s creation (Hiemstra 2005:23-24).

Freedom of religion in a pluralistic society

K. Blei defines freedom of religion in terms of the Universal Declaration of Human Rights (1948). From this he points out that religious freedom has both an individual and a social side. Religious freedom also means more than just having a religion and upholding inner convictions and feelings. Freedom of religion includes the right that everybody can express their religion and faith in worship, teaching, practice, and maintenance. This view of religious freedom means that individuals and religious groups want to live their religion, act according to it, and be witnesses to the truth of their faith, also in public. According to Blei, freedom of religion also relates to the fact that the religious convictions of people usually contain views on how they think society should be organised. He also points out the important fact that freedom of religion implies that the authorities must accept the responsibility and duty to respect and guarantee the right to freedom of religion. This responsibility is not accomplished if the authorities just steer away from an active involvement in religious matters.

It is not just a matter of keeping “hands off” from religious communities in their territory and leaving them alone. On the contrary, active engagement by the state is required in order to make religious freedom a reality to all religious people. The state should create the possibilities and facilities so that freedom can really be enjoyed and implemented. Otherwise, the principle of religious freedom is in danger of being doomed to remain just a nice principle without significance in practice (K. Blei, Freedom of Religion: Principle and Practice; see also L.C. van Drimmelen s.a.:199).

At the same time, it can also be said that just as the state has an active responsibility to guarantee and promote freedom of religion, churches and religious communities have a similar responsibility – they must see to it that their order and structures are adequate for the practice of freedom of religion.
In his attempt to define freedom of religion, Witte claims that “The Essential Rights and Liberties of Religion are (i) freedom of conscience, (ii) the free exercise of religion, (iii) religious pluralism, (iv) religious equality, (v) the separation of church and state, and (vi) the disestablishment of religion by the state” (Witte 2000:37). These six essential rights and liberties of religion are indeed very handy distinctions to understand what is freedom of religion exactly. As a matter of fact, for a country like South Africa with its plurality of religions within the boundaries of one state, they are much needed distinctions on the one hand for the state to know what the essential rights and liberties of religions are vis-à-vis the state, but also to empower religions to contribute to the common good of the country.

The state and a pluralist society

Religion, apart from its involvement with individuals in society, is also involved with many other social entities, for example, marital unions, families, corporations, social institutions, etc., etc. – that which can be called the plurality of associations. However it can be said the state is the most encompassing entity in its own right (Van der Vyver 2004:35ff.), which a religion/church can encounter in its earthly existence. The state encompasses and co-ordinates, *inter alia* by its legislation and policies, all individuals, corporations, and institutions, which include religions, within its sphere of authority.

Christians believe that the state is divinely instituted; in other words, it is an instrument of the sovereignty of the Lord Jesus Christ; or to say it in still other words, the state is the great human representative of Christ’s sovereignty over the whole of creation – even if a state itself does not always recognise itself as such. This is also why, with reference to Romans 13:6, many Christians confess that state authorities are God’s servants who are executing their God-given command. This conviction brings to the fore a remarkable parallel between church and state in that the centre of the church’s existence is simultaneously also the final centre and authority of and over the state – Jesus Christ the Lord!

Apart from being divinely instituted, the state is also a historical institution, a human, cultural response to God’s call to do justice in the public relations that exist in our lives. Through the course of history the state has taken on many different forms such as kingdoms, principalities, empires, commonwealths, tribal arrangements, etc. Sometimes these arrangements were more just and at other times less just. Sometimes they were even straightforwardly unjust, but were always ways of structuring the political life in their times and contexts. In the same way, contemporary states are our societies’ better or worse answers to God’s call to concretely structure political life. This implies that states may be reformed so that they can deal in a more just manner with society (Hiemstra 2005:39-40).

The state, as embodying a political community, can be characterised by its specific concern, to ensure that people and institutions, directions and contexts are publicly integrated in just ways. The state that has this as its main task is always territorially bound and should function by way of legal rule with the intent to bring about public justice (Hiemstra 2005:40-46). In other words, such a state will then be obliged to recognise, integrate and protect the plurality of individuals, associations, directions and contexts which fall under its authority. For the
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church this will mean – as for all other institutions and associations – that the state must allow them the space and the freedom they need to fully respond to their God-given calling. However, should the actions of institutions and associations fail to achieve their essential tasks, or distort the lives of others or harm their members, the state must act to ensure that just public relations exist between all, and that the common good shared by all societal actors is achieved.

One very important document that deals with the relationship between the state and religions is the constitution of a country. About a constitution, Rautenbach and Malherbe (2004:22-23) writes as follows:

A constitution is a law that contains the most important rules of law in connection with the constitutional system of a country. These include the rules of law dealing with the state, the government bodies of the country, their powers and how they must exercise those powers. In other words, a constitution defines government authority, confers it on particular government institutions, and regulates and limits its exercise. (The exercise of government authority includes the creation of legal rules on virtually every aspect of society.) A constitution guarantees and regulates the rights and freedoms of the individual and determines the relationships that exist between inhabitants of a state and their government bodies. A constitution thus provides a norm against which everybody’s actions can be measured and which ensures public stability and security. A constitution is thus a key component of the legal system of a state. In addition, a constitution is regarded in democratic societies as an expression of the will of the people and reflection of prevailing values, requiring the support of the citizens.

A constitution can also be described as the lex fundamentalis of a country, the basis of its whole legal order. As such it is also regarded as a special law with a higher status than other laws – in fact, all other laws of a country are subject to the constitution and are invalid if they contradict the constitution. A constitution is also accorded supremacy in that it is an entrenched document, i.e. it cannot be amended at will by the government and the government itself is subject to it. To change the constitution, certain definite procedures must be followed. Furthermore, the courts of the country are assigned the function of enforcing the observance of the provisions of the constitution. In the case of South Africa, Section 2 of the Constitution itself stipulates that it is the supreme law of the land, that any law or conduct inconsistent with it is invalid and obligations imposed by it must be fulfilled. Apart from this, the South African Constitution is also entrenched and the courts are formally vested with the power to test the constitutional validity of any action by government and to declare it invalid if it is in conflict with the Constitution:

All executive authority is also subject to the Constitution. The supremacy of the Constitution therefore obliges government bodies to act consistently with the Constitution, lest their actions be declared invalid by the courts (Rautenbach & Malherbe 2004:25).

Article 36 of the Constitution of South Africa, the so-called “Limitation of rights” clause, enables both the state and any institution of civil society to limit certain rights included in
the Bill of Rights on condition that this takes place in accordance with the stipulations of the Constitution and prescribes certain procedures according to which rights can be limited in both the state and civil society.

The Constitution itself can limit rights internally by means of the constitutional Article that entrenches it. It qualifies it (for example, Article 17-rights may only be exercised peacefully and unarmed) or makes it subject to a further limiting stipulation (for example, in the light of Article 126[2], the right to freedom of expression guaranteed in Article 16 does not allow for the use of so-called “hate-speech”). The Constitution also allows for the external limitation of rights by generally applicable legal rules besides specific stipulations contained in the Constitution when it:

i. is reasonable and justifiable in an open democratic society based on human dignity, equality and freedom, and

ii. satisfies certain proportionality requirements (Article 36[1]).

Institutions of the civil society (such as, for example, religious institutions) can thus, by means of the formulation of internal constitutional laws, statutes, church orders, stipulations and regulations, make use of the limitation possibilities that the Constitution offers, to interpret or reinterpret each of the stipulations of the Bill of Rights within the context of their own internal constitutions. In the case of churches, this will entail an interpretation or reinterpretation in accordance with the faith identity in the church as it is found, inter alia, in the confession(s) of faith and church order of a church. Such a reinterpretation, especially where it pertains to a church’s limitation of the rights contained in the Bill of Rights in the light of Article 36, must always be very well motivated in the light of the church’s faith identity and its resultant church order. Such limitation must furthermore be in compliance with the requirements of Article 36 (cf. Du Plessis 1999:204-206).

The church and Christians in a pluralistic society

Within the kingdom of God there are those who are gathered into a unity through the proclamation and acceptance of the gospel. They are gathered into a confessional, cultic, orderly and confessing community – the church (cf. Ridderbos 1972:296-308). One could say that the church is a community of people who are, and must be, organised in respect of their confession, their worship, their teaching, discipline, pastorate, diaconate, mission, social calling, etc., etc.

In all these respects the church is an image of God’s kingdom that simultaneously points to the kingdom, and it also becomes a place where the kingdom is revealed and displayed in this world (Heyns 1977:23-26; Van Ruler 1978:64).

For the church it is very important that Jesus Christ is its only Lord and Head. He is the primary subject in his relation to the church, the latter then being the secondary subject. The church must always be about a Christological-ecclesiological relationship (Barth s.a.:678-679). The church is the body of Christ and, as His “fullness.”(Ephesians 1:23; Berkhof 1962:154), this means that it is the area where there should be in perfect obedience to Him, the Lord and head (Du Plessis 1962:76). Christ rules His church by means of the
Word, the Holy Spirit and the ministries/offices that He has given it. This is also a unique characteristic of the church. The proclamation of the Word in a variety of forms, such as preaching, training, charitable deeds, prophetic witness, caring and comforting can also be viewed as the church’s unique task, as well as that of the members and the offices in the church. In the Word, the church hears the Lord’s voice through the Holy Spirit’s Curiological work (Versteeg 1971:211-213). The church hears the Lord’s voice for the time in which it lives, and through the calling and work of the offices and the members of His body, Christ cares for His body. The offices must equip, feed, discipline, stimulate and co-ordinate the members of the body for their task within the church, but also within God’s greater kingdom.

The offices must also join and lead the body to be able to function as the body of Christ in the world (Roberts 1963:140). All of this will mean, inter alia, that the church must continuously assist its members to walk with God in righteousness – also with regard to the political challenges that they face. The church must help its members to distinguish between the plurality of religious and ideological directions that confront them every day and what they have to do to remain loyal to Christ. It is also the task of the church to help its members to understand the societal context in which they live, be it that they are a majority or a minority religion; what the consequences are when a state that does not allow any religion in the public sphere, or when a state guarantees freedom of religion to all religions within its borders and what the impact of that is on churches.

It is also the task of the church as an institution but also through its individual members, which it has to equip for this task, to give witness to the kingdom of God and the sovereign rule of Jesus Christ before the political powers of the day. This can be done through prayer, dialogue, or the prophetic witness of the church, as well as through the examples of righteous living by the members of the church (Hiemstra 2005:11-12).

The faith identity of a specific church denomination usually finds its expression in the confession(s) of faith and the resulting church order of that church. A confession (confessions) of faith (faiths) is a very fundamental document for any church. It is a systemised expression of what the specific faith community understands as the main truths of the Bible. As such, the confession(s) of faith is always subject to the teaching of the Bible. Until it is changed, the confession of faith determines the faith identity of a church. The church order or constitution of a church contains the rules that govern a church’s life and actions at a given point in time. The primary sources for a church order are the Bible and the confession(s) of faith of the church. Secondary sources are the history of the church and the tradition in which it stands. Although the historical traditional or contemporary context of a church can never be a normative source for it’s faith identity or the church order; it is something which a church must always take into account. In the end, a church must always weigh up its faith identity against the Word of God and the needs of the time. It is usually in this area where church, state and society must have clarity on their different identities and functions. The church order of a church usually states what the confession(s) of faith is to which the church adheres; what the offices are allowed for in the church, what their authority each office holds, how the office bearers are elected; and how the church assemblies are called and what authority they have. The
church order also lays down the rules for the training of its office bearers; the requirements for eligibility for offices; the conditions of employment for ministers and other employees of the church. Furthermore the church order contains the definitions of the functions of the church; the rules of discipline and conflict resolution in the church, as well as the rules that govern the church’s relationships with respect to the state and society and their institutions, as well as relationships with other churches and religions. Very important is the fact that a church order contains the rules that have to be adhered to during the assemblies of the church; this means that the church order will also contain rules regarding the entrenchment of the confession of faith of the church. The church order has authority within the church and the courts of the country also recognise this authority and, although the authority of a church order can be amended, it can only be done according to prescribed means. It can be said that a church order is a contemporary expression of the identity of a church within the context in which it is called to function. As such it is a very important document in the relationship between church and state (see Coertzen 2004:150, 187-209).

All of the above does not necessarily mean that the state, in its relation to the church, views the church as the church sees itself (Barth s.a.:686). It often happens that the state does not take the existence of the church seriously; or it propagates an absolute separation between the state and the church, and the church is relegated to the so-called inner or private sphere of life. It can also happen that the state sees the church as a mere subject of itself that has to abide by its rules, denying the church its unique existence as part of the kingdom of God. For the church, the danger always exists that it can begin to view itself in the same way as the state often does, namely as a mere voluntary association of people, albeit then a voluntary association with a special relationship to the Person whom they call Christ. It can happen that while the state sees the church as a mere voluntary association of people that performs certain actions in the Name of Christ, the church can also begin to see itself as such, and lose view of its very special religious identity and calling. The church may never accept or be reconciled to such view of itself. The law of the state – the *ius circa sacra* – may never, without responsible theological reflection by the church, become the law in the church – the *ius in sacra*. Given the freedom of religion in a democratic society, the church is obliged to do everything possible to convince the state to view and judge it as it expresses itself in its obedience to the Word of God, and as this is expressed in its confession of faith and in its church order. This also places the church under the obligation to express itself in its church order in a way that is consistent with its confession(s) of faith and faith convictions. In other words, the church must use the space that constitutional freedom of religion allows it to define itself in a way consistent with its faith identity as a faith community, and not wait for or allow the courts of the country or the laws of the country to define it.

**On the relationship between the state and religion**

In the history of the relationship between church and state two big trends can be distinguished, a distinction which proves to be very valuable. On the one hand the so-called *Constantinian...*
model, and on the other hand the so-called Theocratic model which was advocated in stronger or weaker terms by the medieval church (Hiemstra 2005:29). Constantinian and Theocratic models of the relationship between church and state are not unique to Christianity. Both these models can also be found in other religions and the way in which they see their relationship with the state and the rest of society.

Both the Constantinian and Theocratic models are positive about the role that religion should play in society – according to many Christian thinkers that support of these models, society should serve the Triune God and Christianity should provide direction to society. The models differ on who should be the guide or the leader of the role that religion plays in society. According to the Constantinian model political authorities are dominant and above church authorities. This means that they often assist, influence and sometimes fully control and use the church/religion.

It also means that the state has a role to play in the advancement and protection of the “true religion” even to the extent that it may use its coercive power. Right in our own day we detect signs of Constantinianism in the relationship between religion and state when we hear that a political party wants to guide the debate on morality in the South African society, using religions in the process. According to the Theocratic model church and religious authorities determine the role of religion in society – the church (or religion) should dominate political authorities as well as the rest of society (Hiemstra 2005:28-29).

In the history of South Africa, the Constantinian model has played a significant role right from 1652 up until 1994. After 1994, South Africa became a Constitutional state in which the Constitution of the country with guaranteed freedom of religion became the guiding rule for the relationship between religions and the state. The condition for this relationship is that the state must really take up its role to guarantee, promote and protect freedom of religion, while religions must take up the challenge to use freedom of religion to fulfil their religious role and to serve the common good of the country.

The nature of a Christian contribution to the dialogue and cooperation

Because Christians are called to seek justice (Amos 5:15, 24) one can argue that they are also called to political involvement, as well as involvement in society. The belief that God’s redemption is at work in this present world is one of the reasons why Christians ought to engage in political activity. According to reformed theology, Christians must bring Christ’s renewing influence to bear on public life, furthering the cause of God’s kingdom in this world in obedience to Scripture.

In a country like South Africa, this will of necessity entail both dialogue and co-operation with other religions and cultures. As a matter of fact, the makeup of the pluralistic South African society offers a unique opportunity for dialogue and cooperation between the religions in our country for the sake of the good of all the citizens of the land, and as a witness to the common grace of God. As to the nature of Christian involvement, the characteristics that follow can be mentioned.


*Modesty*

Christians must always be cautious to claim that they speak for the Lord. Smidt quotes Skillen:

> We must constantly act with an attitude of true humility. We should undertake every civic duty, every political action – we can add every dialogue and cooperation – with the avowed understanding that they are not God’s will but only our response to God’s will. The attitude of humility will lead us to be modest and self-critical in our claims and stated intentions (Smidt 2007:147).

A true understanding of freedom of religion ought to keep Christians from an uncompromising claim that they alone have the answers to the problems of the land and that nobody else can make any meaningful contribution. At the same time, Christians must bear witness to the fact that they have a very important contribution to make.

*Tolerance*

Tolerance is a second important characteristic of a Christian contribution to dialogue and cooperation. Tolerance does not mean indifference or relativism. Genuine toleration calls for peaceful co-existence despite the fact that there are areas where real disagreement exists. Forbearance/tolerance means permitting the other with whom we disagree to exist and, when appropriate to persuade and engage others by word. In the present age, prior to the full establishment of the kingdom of God that will be fully inaugurated with the second coming of Christ, we must exercise genuine tolerance – an action that defends both truth and co-existence.

*Dialogue and cooperation*

In a pluralistic country like South Africa, people that share the same kind of values due to their religious convictions need to engage in dialogue and cooperation in the matters that concern all of us; they also need to cooperate with each other in order to articulate and find that which is the best for the country and all its citizens – the elderly as well as the children; blue collar as well as white collar; single persons as well as married couples and families; and government as well as subjects (Smidt 2007:147-149).

*Charter of religious rights and freedoms as part of the dialogue and cooperation*

1. Clear distinction must be made between the freedom of religion that every human being possesses as a quality of life, and freedom of religion as something guaranteed by the constitution of a country. Although there are examples in history of efforts by governments to give citizens a certain amount of freedom to practise their religion, like the Edict of Milan (315), the Magna Charta (1214), the Edict of Turda (1568) and the Edict of Nantes (1598), it was really only after the Second World War that international charters of rights were accepted to protect freedom of religion. In this regard, there is Article 18 of the Universal Declaration of Human Rights (10 December 1948); Article 18 of the International Convention of Civil and Political Rights (16 December 1966) (Malherbe 2007, Motivation Article 6; Lerner 1996:86, 91); and Article 9 of the European Convention for the Protection of Human Rights.

2. For Christians, the deepest foundation for freedom is that God created man in His image with the capability to choose and to serve God. Man lost this freedom when he chose to follow the way of evil instead of the way of God. In Jesus Christ, the freedom of those who believe in Him was restored. This is a freedom that is not dependent on any constitutional guarantee. This is one reason why Christianity could endure through many centuries and many regimes, without having a constitutionally guaranteed right to freedom of religion. Where there is a constitutional guarantee for freedom of religion, it enhances the freedom that Christians have in Christ and offers Christians the opportunity to publicly proclaim their faith identity in Christ – without any fear of prosecution or discrimination.

3. Freedom of religion as a constitutional right is difficult to put into a mere definition. It is much more a concept that needs to be circumscribed. It is also a concept that can continue to develop in the future. The South African Constitution describes freedom of religion in rather vague terms, merely as “… the right to freedom of conscience, religion, thought, belief and opinion” (Constitution Article 15(1)). It further states that “… religious observances may be conducted at state or state aided institutions” given that it complies with certain conditions (Const Article 15(2)) Article 15(3) provides for “… marriages conducted under any tradition, or a system of religious, personal or family law.” Primarily, it is and remains the task of the religions and religious people of South Africa to identify their religious rights in a way consistent with their own religious identity, and within the ambit that the Constitution and the laws of the country allow. If the religions and religious people of South Africa do not accept this task, it will be taken over by government, the courts of the country and society, and it will be fulfilled in a way which will not necessarily further freedom of religion – a way that can again work with Constantinianism in hand. In fulfilling their task, churches and religions must make very sure of their deepest roots and identity, and also make sure of the rights and obligations that spring from those roots and identity. They must also take note of the Charter of Human Rights contained in the second chapter of the Constitution as well as of the acts of Parliament, which further describe the content, and application of the rights concerned. “The following examples of such acts may be mentioned:

- Section 9 (the right to equality): the Promotion of Equality and Prevention of Unfair Discrimination Act, Act 4 of 2000
- Section 23 (labour rights): the Labour Relations Act, Act 66 of 1995
- Section 32 (the right to access to information): the Promotion of Access to Information Act, Act 2 of 2000
- Section 33 (the right to administrative justice): the Promotion of Administrative Justice Act, Act 3 of 2000

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Directly or indirectly, numerous other acts give effect to the rights in the Constitution as well, as in the case of health, housing, education, the environment, the rights of children, the right to vote, and the rights of accused persons and prisoners” (Malherbe 2007, Motivation Article 6). Religions need to position themselves with regard to the rights in the Constitution and acts that describe the content and application of those rights in a responsible manner in order to determine whether they can subscribe to them as a religion or to avail themselves of the grounds on which they may want to limit those rights in their organisation.

4. A Charter of Religious Rights for South Africa is currently being developed, as put as a proposal to a public conference held on 21 October 2010. In the proposed Charter, the following religious rights and freedoms were identified – the rights and freedoms are merely mentioned without going into all the subdivisions. The references are to the Articles in the proposed Charter of Religious Rights for South Africa:

- the right to believe or not to believe (Article 1–2.3)
- the obligations of the state with regard to religious rights (Article 3–3.2, Article 9.3)
- the right to observe and exercise one’s religion (Article 4–4.4)
- the right to education consistent with one’s religious convictions (Article 7 and Article 8)
- the right to maintain particular matrimonial, family and personal legal traditions (Article 5)
- the right to institutional freedom (Article 9)
- the rights and obligations of religion with regard to the laws of the land (Article 9.4, 10)
- the right of religion to freedom of expression (Article 6–6.3)
- the right of religion to freedom of association (Article 1–2.2)
- the right of religion to freedom of propagation (Article 6.2)
- the right to religious dignity (Article 6.3)
- the right of religion to solicit, receive, manage and spend voluntary financial and other forms of support and contributions
- the right of religion to conduct upliftment and charity work in the community and to establish, maintain and contribute to charity and welfare associations, and to solicit, manage, distribute and spend funds for this purpose.

All of the above in fact describes what the freedom of religion entails and to which churches and religions in South Africa can lay claim as religious rights and freedoms.

CONCLUSION

South Africa is indeed a country of many pluralities – cultural and religious. This in itself contains the possibility of a clash of cultures. This Article argued that we must not try and deny these pluralities or force them to become one. To the contrary, the pluralities must be accepted and granted their lawful space under the Constitution to live and work – as long as they exist within the laws of the land.
A second argument of this paper was that the plurality of religions in South Africa needs not clash with but can serve the common good of the land through the dialogue and co-operation in drafting a Charter of Religious Rights and Freedoms for South Africa, as well as through the endorsement of such a Charter and then taking it to Parliament for enactment – something which the Constitution allows for (Constitution Article 234). Already in 1990, Judge Albie Sachs wrote, “Ideally in South Africa, all religious organisations and persons concerned with the study of religion would get together and draft a charter of religious rights and responsibilities ... it would be up to the participants themselves to define what they consider to be their fundamental rights” (Sachs 1990:46, 47). A Charter of Religious Rights and Freedoms for South Africa as a document that recognises the fact of religious pluralism in SA is a starting point, which will help both religions and their adherents to understand what their rights and freedoms are. At the same time, it will help the state to know the nature of religious rights in SA and its own limits. Through the dialogue and cooperation of religions in this regard, the common good of the country and its citizens will be served.

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